

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

RSR-01 SAJ-01 EB-11 COME-00 TRSE-00 OMB-01 ACDA-19

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R 261130 Z JUN 73

FM USMISSION BERLIN

TO SECSTATE WASHDC 1981

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMCONSUL MUNICH

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E. O. 11652: N/ A

TAGS: PFOR, GE, PL, EGEN

SUBJECT: GIEREK VISIT TO GDR

REF: BERLIN 948

1. SUMMARY. JUNE 18-20 VISIT TO GDR OF PZPR FIRST
SECRETARY GIEREK AND POLISH COUNCIL OF MINISTERS CHAIR-
MAN JAROSZEWICZ WAS MAJOR EXPRESSION OF CONTINUOUS GDR-
POLISH EFFORTS TO IMPORVE AND EXPAND RELATIONS SINCE
1971 ULBRICHT/ GOMULKA DEPARTURES. JOINT COMMUNIQUE AND
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" DECLARATION ON STRENGTHENING OF FRIENDSHIP AND DEVELOPMENT OF COOPERATION BETWEEN GDR AND POLAD" INDICATES THAT BOTH SIDES INTEND DEVELOP CLOSE TIES, WITH PARTICULAR ATTENTION TO INTERTWINING OF TWO COUNTRIES' ECONOMIES. WHILE GDR SEEKS COMPREHENSIVE INTEGRATION INTO BLOC IN ORDER TO REINFORCE ITS POLICY OF ABGRENZUNG FROM FRG, POLES EVIDENTLY CONSIDER SUCH INTEGRATION ALSO TO BE IN THEIR OWN ECONOMIC AS WELL AS POLITICAL AND SECURITY INTERESTS. END SUMMARY.

2. POLISH PARTY- GOVERNMENT DELEGATION UNDER LEADERSHIP OF PZPR FIRST SECRETARY GIEREK AND COUNCIL OF MINISTERS CHAIRMAN JAROSZEWICZ SPENT JUNE 18-20 IN GDR ON OFFICIAL FRIENDSHIP VISIT AT INVITATION SED CENTRAL COMMITTEE AND GDR GOVERNMENT.

3. RECEPTION GIVEN TO POLES WAS VIRTUALLY ON SCALE ACCORDED TO BREZHNEV LAST MONTH, WITH MOTORCADE, FLAG WAVING CROWDS ALONG ARRIVAL ROUTE, AND MASSIVE MEDIA COVERAGE. CLEARLY MEANT TO BE MAJOR EXPRESSION OF CONTINUOUS EFFORTS IMPROVE RELATIONS SINCE 1971 ULBRICHT/ GOMULKA DEPARTURES, VISIT PRODUCED NOT ONLY USUAL JOINT COMMUNIQUE BUT ALSO " DECLARATION ON STRENGTHENING OF FRIENDSHIP AND DEEPENING OF COOPERATION BETWEEN GDR AND PPR." LATTER DOCUMENT PROVIDES BROAD OBJECTIVES FOR " NEW PAGE IN RELATIONS BETWEEN GERMANS AND POLES," WHILE FORMER, ASSERTING " FULL UNITY OF VIEWS ON ALL QUESTIONS DISCUSSED," OUTLINES PATHS FOR ACHIEVING THOSE OBJECTIVES.

4. REFLECTING IMPORTANCE APPARENTLY ATTACHED BY BOTH SIDES TO ECONOMIC INTEGRATION AS KEY ELEMENT OF CLOSER POLISH- GDR TIES, MOST DETAILED PORTIONS OF COMMUNIQUE ARE THOSE DEALING WITH GDR- POLISH COOPERATION IN CONTEXT CEMA FRAMEWORK AND RESPECTIVE FIVE- YEAR PLANS. GENERAL IMPRESSION IS GIVEN THAT A MORE THOROUGHGOING INTEGRATION THAN HERETOFORE IS ENVISAGED, INVOLVING " COMPREHENSIVE COOPERATION" IN ENTIRE ECONOMIC PROCESS FROM R& D TO JOINT MARKETING, INCLUDING PRODUCT DEVELOPMENT, INVESTMENT, AND PRODUCTION. COMMUNIQUE NOTED THAT COORDINATION OF COUNTRIES' PLANS, OPERATIONS OF JOINT COMMITTEES FOR ECONOMIC AND SCIENTIFIC- TECHNICAL COOPERATION, AS WELL AS WORK OF STATE AND ECONOMIC ORGANS LIMITED OFFICIAL USE

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OF BOTH COUNTRIES WILL BE BASED ON THE NOW COMPLETED " JOINT CONCEPT CONCERNING THE MAIN DIRECTIONS FOR THE DEVELOPMENT OF ECONOMIC RELATIONS BETWEEN THE GDR AND POLAND THROUGH 1980."

5. ACCORDING TO COMMUNIQUE, TWO COUNTRIES ARE DETERMINED ACHIEVE CLOSER INTEGRATION OF THEIR ECONOMIES, WITH

EMPHASIS ON TRANSITION TO " NEW AND HIGHER FORMS OF COOPERATION," E. G. CONSTRUCTION OF JOINT PRODUCTION FACILITIES ALONG LINES OF ZAWIERCIE TEXTILE PLANT AND FORMATION OF COMMON ECONOMIC ORGANIZATIONS. TWO COUNTRIES ALSO TO STRIVE FOR SUBSTANTIAL EXPANSION OF DIVISION OF LABOR, SPECIALIZATION AND COOPERATION IN ORDER MORE QUICKLY TO EMPLOY R& D BENEFITS IN PRODUCTIVE PROCESS AND ASSURE STABILITY OF LONG- TERM RECIPROCAL DELIVERIES. ALSO MENTIONED IS NEED FOR COOPERATION IN ECONOMIC DEVELOPMENT OF ODER- NEISSE BORDER AREAS. PRESUMABLY THIS IS TO INCLUDE SUPPLY OF ADDITIONAL POLISH LABOR TO GDR INDUSTRY IN THOSE AREAS.

6. COMMUNIQUE CALLS FOR INTENSIFIED DIVISION OF LABOR AS MEANS TO ACHIEVE IMPROVEMENT IN QUALITY AND INCREASE IN QUANTITY OF CONSUMER GOODS AND HIGHER PRODUCTIVITY IN NUMBER OF INDUSTRIAL SECTORS, INCLUDING CONSTRUCTION MACHINERY, MACHINE TOOLS, SHIPBUILDING, AGRICULTURAL AND FOOD PROCESSING EQUIPMENT, AND ELECTRICAL AND ELECTRONIC EQUIPMENT. IN CONNECTION AMBITIOUS GDR AND POLISH RESIDENTIAL CONSTRUCTION PROGRAMS, COMMUNIQUE EMPHASIZES IMPORTANCE OF PLANNING, STANDARDIZATION, AND JOINT MANUFACTURE OF BUILDING COMPONENTS AND INSTALLATIONS, INCLUDING PREFABRICATED PARTS. CONSIDERABLE ATTENTION GIVEN TO ENERGY PROBLEMS, WHICH APPARENTLY ARE TO BE ALLEVIATED THROUGH RECIPROCAL DELIVERIES OF RAW AND BASIC MATERIALS INCLUDING FUELS.

7. STATISTICS IN COMMUNIQUE DO NOT PROVIDE VERY USEFUL CLUES AS TO PROGRESS OF BILATERAL ECONOMIC RELATIONS UP TO PRESENT TIME OR THEIR LIKELY DEVELOPMENT IN FUTURE. FOR EXAMPLE, TRADE TURNOVER IN 1971-73 PERIOD IS PROJECTED TO EXCEED LEVELS OF LONG- TERM PLAN BY 25 PERCENT.

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RSR-01 /125 W

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WHILE FIGURE IN PART MAY REFLECT REAL OVER- FULLFILLMENT
OF PLAN, IT MAY ALSO REFLECT PURCHASES IN GDR BY POLES
DURING FREE TRAVEL PERIOD, POSSIBLE PRICE INCREASES, AND
TRADE IN UNFINISHED CONSUMER GOODS HERETOFORE EXCLUDED
FROM SUCH STATISTICS. TRADE AND SERVICES TURNOVER IN
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1976-80 PERIOD IS PROJECTED TO BE TWICE AS HIGH AS DURING
1971-75 SPAN. THIS PROJECTION PARTICULARLY SUSPECT SINCE
IT NOT CLEAR WHETHER IT BASED ON " PLAN" OR " ACHIEVED"
FIGURE FOR 1971-75. FURTHERMORE, SINCE SERVICES ALSO
INCLUDED, PORTION OF PLANNED INCREASE MAY COME FROM
TRANSIT CHARGES FOR HIGHER DELIVERIES TO GDR OF SOVIET
FUELS AND RAW MATERIALS SCHEDULED FOR 1976-80.

8. ON OTHER BILATERAL ISSUES, COMMUNIQUE HIGHLIGHTS
FAVORABLE DEVELOPMENT OF GDR- POLISH RELATIONS SINCE 1971
AND CALLS FOR FURTHER DEEPENING OF COOPERATION IN ALL AREAS.
GIVEN APPARENT EFFORT WITHIN WARSAW PACT TO CREATE NET-
WORK OF BILATERAL AGREEMENTS ON IDEOLOGICAL COOPERATION,
IT PERHAPS NOTEWORTHY THAT SPECIAL METNION IS MADE OF
IMPORTANCE OF IMPLEMENTING GDR- POLISH AGREEMENT ON SUCH
COOPERATION CONCLUDED LAST JANUARY. AS REGARDS THORNY
PROBLEM OF VISA- FREE TRAVEL, COMMUNIQUE CALLS FOR FURTHER

DEVELOPMENT AND IMPROVEMENT OF TOURIST TRAFFIC. HOWEVER, CAVEAT THAT THIS TO BE DONE " IN SENSE OF COMMON POLITICAL OBJECTIVES" SUGGESTS THAT NO LIFTING OF CURRENCY RESTRICTIONS INTRODUCED IN LATER 1972 IS CONTEMPLATED AND THAT EMPHASIS WILL REMAIN ON ORGANIZED TRAVEL. IN THIS CONNECTION, HONECKER'S STATEMENT IN SPEECH AT JUNE 20 RALLY THAT 20 MISSION GDR AND POLISH TRAVELLERS HAD TAKEN ADVANTAGE OF VISA- FREE TRAVEL ARRANGEMENTS INDICATES THAT, AS RESULT OF CURRENCY RESTRICTIONS, NUMBER OF 1973 TRAVELLERS THUS FAR RUNNING AT ONE HALF OF 1972 RATE, WHICH PRODUCED ANNOUNCED 16 MILLION.

9. CONCERNING INTERNATIONAL PROBLEMS, COMMUNIQUE LARGELY REITERATION OF POINTS IN HONECKER- BREZHNEV MAY 13 COMMUNIQUE, INCLUDING THAT ABOUT PRIMACY OF SOCIALIST UNITY IN FOREIGN POLICY. ON BERLIN, FORMULATION ALSO CONSISTENT WITH MAY 13 LANGUAGE, ALTHOUGH PERHAPS SOMEWHAT Milder: RATHER THAN ASSERTING THAT WEST BERLIN DOES NOT BELONG TO FRG AND MAY NOT BE GOVERNED BY IT, GDR- POLISH COMMUNIQUE OMITTS REFERENCE TO FRG AND MERELY CALLS FOR " RESPECT FOR STATUS OF WESTBERLIN, WHICH IS NOT PART OF ANY STATE," AS WELL AS FOR STRICT OBSERVANCE OF RELEVANT GDR AGREEMENTS WITH FRG AND SENAT. NOT SURPRISINGLY, COMMUNIQUE SUPPORTS GDR VIEW THAT GRT LIMITED OFFICIAL USE
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REPRESENTS " DEFINITIVE" SETTLEMENT OF GDR- FRG RELATIONS. THIS POINT WAS ALSO STRESSED BY HONECKER, WHO IN HIS JUNE 20 SPEECH ASSERTED THAT THERE IS NO LONGER AN " OPEN GERMAN QUESTION."

10. ONE PARTICULARLY INTERESTING POINT IS CALL FOR FURTHER DEVELOPMENT OF CONTACTS BETWEEN COMMUNIST MOVEMENT AND SOCIALIST AND SOCIAL- DEMOCRATIC PARTIES " IN INTEREST OF STRENGTHENING SECURITY AND PEACE." WHILE SUCH CALL CONSISTENT WITH 1967 KARLOVY VARY AND 1969 MOSCOW CONFERENCES, IT IS NOT WHOLLY CONSISTENT WITH GDR'S GENERAL POSTURE ON SOCIAL DEMOCRACY. AND WE HAVE ALSO SEEN PRESS REPORTS THAT POLES WERE CONCERNED LEST HONECKER- WEHNER MEETING LAST MONTH PRESAGE GENUINE GDR- FRG RAPPROCHEMENT. BUT HONECKER AND GIEREK MAY HAVE DECIDED THAT GDR ABGRENZUNG POLICY COULD BE COMPLEMENTED WITH PROBING AND POSSIBLY EXPLOITING DIFFERENCES REGARDING OSTPOLITIK WITHIN SPD. IN THIS CONNECTION, WE NOTE THAT NEUES DEUTSCHLAND CRITICISM OF FRG DEFENSE MINISTER LEBER'S JUNE 18 SPEECH (SEPTEL) DID NOT APPEAR UNTIL JUNE 22 AND, PERHAPS NOT BY ACCIDENT, WAS PRINTED ADJACENT TO THAT PORTION OF COMMUNIQUE CONCERNING CONTACTS WITH SOCIAL DEMOCRATS.

1. IN GENERAL, GIEREK VISIT SEEMS TO HAVE ADVANCED

POLISH- GDR INTERESTS. IN FURTHERING GDR'S
INTEGRATION WITH ITS EASTERN NEIGHBOR, IT SERVES GDR
OBJECTIVE OF SHELTERING ITSELF WITHIN BLOC FROM FRG'S
OSTPOLITIK. POLES ARE PRESUMABLY EAGER TO TAKE ADVANTAGE
OF THEIR GEOGRAPHIC SITUATION FOR DERIVING MAXIMUM
ECONOMIC ADVANTAGE FROM THAT PROCESS, AND ALSO TO REDUCE
POSSIBILITY OF UNDESIRABLE DEVELOPMENTS CONCERNING
GERMAN QUESTION. IN FACT, IN HIS JUNE 20 SPEECH AT MASS
RALLY GIEREK WAS ALMOST EXPLICIT ON THIS POINT IN STATING
THAT COINCIDENCE OF POLISH- GDR INTERESTS AND INTER-
DEPENDENCE OF TWO COUNTRIES' POLICIES IS DUE TO GDR'S
LOCATION AT WESTERN BORDER OF SOCIALIST COMMUNITY, WITH
POLAND IMMEDIATELY BEHIND IT. PERHAPS ALLUDING TO UNHAPPY
EXPERIENCES WITH ULBRICHT, HE ALSO SOUGHT TO ASSERT
POLAND'S EQUALITY WITH GDR BY CLAIMING POLAND AMONG TEN
MOST INDUSTRIALIZED NATIONS OF WORLD AND RELIES PRIMARILY
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ON ITS OWN CAPABILITIES. MOREOVER, IN REMINDING GDR THAT
POLES HAD FOUGHT IN BERLIN HE ALSO APPEARED TO BE REAFFIRMING
POLAND'S STAKE IN GERMANY'S DESTINY. KLEIN

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